

PUBLIC SERVICE COMMISSION OF WISCONSIN

Minutes and Informal Instructions of the Open Meeting of  
Thursday, August 28, 2025

The Public Service Commission of Wisconsin (Commission) met as noticed. Present were Chairperson Strand, Commissioner Nieto and Commissioner Hawkins.

**Minutes**

The Commission approved the minutes of the open meeting of Wednesday, August 13, 2025.

**190-CW-124 - Application of the City of Appleton, as a Water Public Utility, for Authority to Construct Water Tower Booster Pump Improvements, in the City of Appleton, Outagamie, Calumet and Winnebago Counties, Wisconsin**

The Commission approved the Notice of Investigation and directed it to be signed by the Secretary to the Commission.

**3490-CW-102 - Application of the Village of McFarland, as a Water Public Utility, for Authority to Construct Well No. 5, in the Village of McFarland, Dane County, Wisconsin**

The Commission approved the Notice of Investigation and directed it to be signed by the Secretary to the Commission.

**3700-TW-100 - Application of the City of Milton, Rock County, Wisconsin, as a Water Public Utility, for Approval to Remove Special Meter Reading Charge (Schedule OC-1)**

The Commission approved the Notice of Investigation and directed it to be signed by the Secretary to the Commission.

**4220-BS-101 - Application of Northern States Power Company-Wisconsin for Approval to Acquire Ownership of the Elk Creek Solar Electric Generating Facility and Battery Energy Storage System in the Town of Spring Brook, Dunn County, Wisconsin**

The Commission approved the Notice of Investigation and directed it to be signed by the Secretary to the Commission.

**4220-EI-114 - Application of Northern States Power Company-Wisconsin, for a Waiver of Wis. Admin. Code § PSC 113.0406(1)(a)3. Regarding Meter Reading Information on Customer Bills**

The Commission approved the Notice of Investigation and directed it to be signed by the Secretary to the Commission.

**760-WR-106 - Application of the City of Brookfield, Waukesha County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**940-WR-107 - Application of the Village of Campbellsport, Fond du Lac County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1190-WR-105 - Application of the Village of Clinton, Rock County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1540-WR-103 - Application of the Village of Dane, Dane County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1580-WR-106 - Application of the Village of DeForest, Dane County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1740-WR-113 - Application of the City of Eau Claire, Eau Claire and Chippewa Counties, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1760-WR-105 - Application of the City of Edgerton, Rock County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**2140-WR-105 - Application of the Village of Friendship, Adams County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**2250-WR-102 - Application of the Village of Glenbeulah, Sheboygan County, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**3298-WR-101 - Application of the Village of Maine, Marathon County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**4620-WR-103 - Application of the Village of Pewaukee, Waukesha County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**4690-WR-103 - Application of Village of Plainfield, Waushara County, Wisconsin, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**5510-WR-104 - Application of the Village of Slinger, Washington County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**5450-WR-106 - Application of the Village of Shorewood Hills, Dane County, Wisconsin, as a Water Public Utility, for Authority to Adjust Water Rates**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**9833-CE-100 - Application of Fox Solar, LLC for a Certificate of Public Convenience and Necessity to Construct a Solar Electric Generation Facility Capable of Generating Up to 100 MW, a Collector Substation, a Generation Tie Line, and a Battery Energy Storage System in the Town of Morgan, Oconto County, Wisconsin**

The Commission approved the Notice of Proceeding and directed it to be signed by the Secretary to the Commission.

**1-IC-573 - Application for Intervenor Compensation filed by RENEW Wisconsin to Participate in Docket 5050-TE-105**

The Commission approved the request of RENEW Wisconsin for intervenor compensation in the amount of \$8,000 for its participation in docket 5050-TE-105.

The Commission directed the Division of Energy Regulation and Analysis to draft an order consistent with its discussion.

**6680-TE-113 - Application of Wisconsin Power and Light Company for Approval to Expand its Community Solar Program Tariff**

The Commission approved the proposed adjustments to Wisconsin Power and Light Company's (WP&L) pilot Community Solar Program to reserve blocks of nameplate capacity with the following conditions or modifications.

1. WP&L shall expand eligibility to include customers who receive benefits from the Keep Wisconsin Warm and Cool Fund, Heat for Heroes, and Focus on Energy's income-qualified rebates.
2. WP&L shall include the following solar variability language in its initial outreach materials:  
"Solar energy production can vary from month to month based on factors such as sunlight availability, weather patterns, and seasonal changes. During sunnier months, you may see higher energy production and greater savings on your bill. Conversely, during cloudier or shorter days, production may be lower. Our online portal provides detailed information on your solar energy production and how it impacts your monthly bill."
3. WP&L shall lengthen the eligible customer block reservation period to 12 months.

With respect to deposits and fees, the Commission did not order a change in fees and did not order the offering of a payment plan.

The Commission took no action related to the pilot status or duration of the program.

The Commission directed the Division of Energy Regulation and Analysis to draft an order consistent with its discussion.

**9714-FG-2024 - Energy Efficiency and Conservation Block Grant Funded by the Infrastructure Investment and Jobs Act in a Department of Energy Grant**

**Rural Energy Startup Program Grant Awards**

The Commission reviewed the grant applications for the Rural Energy Startup Program (RESP) grant applications and awarded, in the full amount requested, grants to each applicant identified as eligible (Table 1) and delegated to the Delegated Commissioner the authority to make subsequent eligibility and award decisions.

**Table 1**

ID	Applicant Name	Amount Awarded
1001	Jefferson County	\$125,000
1004	City of Edgerton	\$125,000
1010	City of Delavan	\$49,450
1012	Village of La Farge	\$25,000
1013	Village of Trempealeau	\$125,000
1014	Town of Big Flats	\$25,000
1015	Barron County	\$50,000
1016	Barron County	\$125,000
1018	City of Evansville	\$101,000
1019	Village of La Farge	\$124,590
1020	City of Prairie du Chien	\$80,103
1021	City of New Richmond	\$25,000

The Commission directed the Division of Digital Access, Consumer, and Environmental Affairs to draft an order consistent with its discussion.

**137-CE-212 - Application of American Transmission Company LLC, as an Electric Public Utility, for a Certificate of Public Convenience and Necessity to Construct and Operate the Mill Road-Granville Transmission Line Project, Consisting of Two New 138 kV Transmission Lines, Rebuilding Two Existing Double-Circuit 345/138 kV Transmission Lines, and Constructing the 345 kV Mill Road Substation Located Primarily in the City of Milwaukee, Milwaukee County, and the City of Brookfield and the Village of Menomonee Falls, Waukesha County, Wisconsin**

The Commission reviewed the application of American Transmission Company LLC (applicant), as an electric public utility, for a Certificate of Public Convenience and Necessity (CPCN) to

construct and operate the Mill Road-Granville Transmission Line Project (Project), Consisting of Two New 138 kV Transmission Lines, Rebuilding Two Existing Double-Circuit 345/138 kV Transmission Lines, and Constructing the 345 kV Mill Road Substation Located Primarily in the City of Milwaukee, Milwaukee County, and the City of Brookfield and the Village of Menomonee Falls, Waukesha County, Wisconsin and made the following determinations:

1. The Commission accepted all of the uncontested alternatives listed in the Final Decision Matrix ([PSC REF#: 558705](#)).
2. The proposed project will satisfy the reasonable needs of the public for an adequate supply of electric energy as required by Wis. Stat. § 196.491(3)(d)2., and complies with the criteria listed in Wis. Stat. § 196.49(3)(b) as required by Wis. Stat. § 196.491(3)(d)5.
3. The proposed project is in the public interest considering alternative sources of supply, alternative locations, individual hardships, engineering, economic, safety, reliability, and environmental factors pursuant to Wis Stat. § 196.491(3)(d)3.
4. No higher ranked EPL alternatives exist that are cost-effective, technically feasible, and environmentally sound alternatives to the proposed project.
5. The proposed project will provide usage, service or increased regional reliability benefits to the wholesale and retail customers or members in this state, and the benefits of the project are reasonable in relation to the cost of the proposed project pursuant to Wis Stat. § 196.491(3)(d)3t.
6. The proposed project complies with Wis. Stat. § 196.491(3)(d)6., and would not unreasonably interfere with the orderly land use and development plans for the area involved.
7. The Commission authorizes the Primary Route.
8. The applicant shall modify Segment E by moving the applicable transmission structures to the north to avoid project ROW requiring the clearing of forested land on the Fleisner property.
9. The applicant shall work with the Village of Butler Department of Public Works and other potentially impacted landowners prior to commencement of construction to locate buried facilities on the south side of Silver Spring Road and determine whether precise areas exist where relocation of the two proposed transmission structures would not impose significant risk to existing infrastructure. The applicant shall report to the Commission the final outcome of its discussions with the Village of Butler prior to the

commencement of construction, and if a feasible modification is identified, then the applicant shall file a Minor Route Adjustment with the Commission.

Chairperson Strand dissented.

10. The following standard conditions are required for the approval of the project:
  - i. The applicant is authorized to construct the proposed transmission facility, as described in the application and data request responses and as modified by the Final Decision.
  - ii. The applicant shall obtain all necessary federal, state, and local permits for a construction spread prior to beginning construction, as defined by Wis. Stat. § 196.491(1)(b), on that construction spread. For the purposes of this order condition, construction spread means any subpart or segment of the proposed project established by the applicant for the purposes of managing construction of the project.
  - iii. The applicant shall conduct an updated Endangered Resources Review closer to the start date of construction (no more than one year prior to construction start).
  - iv. The applicant shall work with the applicable distribution utility to make available stray voltage testing at each agricultural confined animal operation within one half mile of the project facilities, prior to commencing any project construction activity that may interfere with testing and after the project is energized. The applicant shall work with the distribution utility and farm owner to rectify any identified stray voltage problem arising from the construction or operation of the project, in compliance with the Commission's stray voltage protocol. Prior to testing, the applicant shall work with the applicable distribution utility and Commission staff to determine where and how it will conduct the stray voltage measurements. The applicant shall report the results of its testing to Commission staff in writing.
  - v. Should the scope, design, or location of the project change significantly, the applicant shall notify the Commission within 30 days of becoming aware of possible changes. The applicant shall obtain approval from the Commission before proceeding with any substantial change in the scope, design, size, or location of the approved project.
  - vi. The applicant may propose minor adjustments to the approved route for the protection of environmental resources, to respond to landowner requests, or to implement technical design changes that arise during final stages of engineering, but any changes in alignment from the approved centerline may not affect resources not discussed in the EA, nor may they affect new landowners who have not been given proper notice and hearing opportunity. The applicant shall consult with Commission staff regarding whether the change rises to the level where Commission review and approval is appropriate. For each proposed adjustment for which Commission review is appropriate, the applicant shall submit, for

Commission staff review and approval, a letter describing: the nature of the requested change; the reason for the requested change; the incremental difference in any environmental impacts caused by the change; communications with all potentially affected landowners regarding the change; and a map showing the approved route and the proposed modification, property boundaries, relevant natural features such as woodlands, wetlands, waterways, and other sensitive areas. Approval of the requests is delegated to the Administrator of the Division of Energy Regulation and Analysis with advice and consent from the Administrator of the Division of Digital Access, Consumer and Environmental Affairs.

- vii. If the applicant cancels the project or enters into any arrangement with another party regarding ownership or operation of the proposed facilities, the applicant shall provide prior notice to the Commission.
- viii. If it is discovered or identified that the project costs including force majeure costs may exceed the estimated cost, the applicant shall, within 30 days of when it becomes aware of the possible change or cost increase, notify the Commission of the accounts or categories where the costs deviate from those authorized and shall itemize and segregate those costs by major accounts and provide sufficient documentation to support and explain the reasons for such deviations.
- ix. All commitments made by the applicant in its application, subsequent filings, and the provisions of the Final Decision, shall apply to the applicant, any agents, contractors, successors, assigns, corporate affiliates, and any future owners or operators of the project.
- x. The applicant shall mitigate impacts to line-of-sight communications and landowners that can show disruption to broadcast communications post construction, to the extent practicable.
- xi. The applicant shall submit to the Commission the final actual costs, segregated by major accounts, within one year after the in-service date. For those accounts or categories where actual costs deviate significantly from those authorized, the applicant shall itemize and explain the reasons for such deviations in the final cost report.
- xii. Beginning within 30 days after the end of the quarter during which the Final Decision is signed and served, and within 30 days of the end of each quarter thereafter and continuing until the authorized facilities are fully operational, the applicant shall submit quarterly progress reports to the Commission that include all of the following:
  - 1. The date that construction commences;
  - 2. Major construction and environmental milestones, including permits obtained, by agency, subject, and date;
  - 3. Summaries of the status of construction, the anticipated in-service date, and the overall percent of physical completion;
  - 4. The date that the facilities are placed in service;

5. Its efforts, and the efforts of its contractors, to recruit Wisconsin residents to fill employment opportunities created by the construction of the proposed project;
  6. Its efforts to collaborate with state registered apprenticeship programs; and
  7. The actual number of Wisconsin residents and out-of-state workers employed on-site to construct the proposed project.
- xiii. The CPCN is valid only if construction commences no later than one year after the latest of the following dates:
1. The date the Final Decision is served;
  2. The date when the applicant has received every federal and state permit, approval, and license that is required prior to commencement of construction by construction spread under the CPCN;
  3. The date when the deadlines expire for requesting administrative review or reconsideration of the CPCN and of the permits, approvals, and licenses described in par. (2.);
  4. The date when the applicant receives the Final Decision, after exhaustion of judicial review, in every proceeding for judicial review concerning the CPCN and the permits, approvals, and licenses described in par. (2.).
- xiv. If the applicant has not begun on-site physical construction of the authorized project within one year of the effective date of this Final Decision, the Certificate authorizing the applicant project for which construction has not commenced shall become void unless the applicant:
1. Files a written request of an extension of time with the Commission before the effective date on which the Certificate becomes void; and
  2. Is granted an extension by the Commission.
- xv. If the applicant has not begun on-site physical construction of the authorized project and has not filed a written request for an extension before the date that this Certificate becomes void, the applicant shall inform the Commission of those facts within 20 days after the date on which the Certificate becomes void.
- xvi. The Final Decision takes effect one day after the date of service; and,
- xvii. Jurisdiction is retained.
11. The applicant shall provide to Commission staff adequate information to determine the distribution of the one-time and annual environmental impact fees within 30 days from the date of this Final Decision.
12. As applicable, the applicant shall submit a summary of competitive bids received within the quarter, if any, for work to be performed and equipment to be procured as part of the project.

13. The applicant shall:

- i. Re-examine wetland impacts during final project design with the first objective to avoid and secondly to minimize wetland impacts to the extent practicable. This includes attempting to shift and/or locate new structures, access routes, project corridors, and land disturbing activities outside of wetlands and/or to the edge of wetlands and outside of higher quality wetlands.
- ii. Utilize temporary construction matting in wetlands when stable conditions are not present during construction or if operation of equipment results in the discharge of fill material in wetlands.
- iii. Implement the applicant's Wetland Matting Restoration Plan (Ex.-ATC-Application-Appendix F: Exhibit 2-Matting Restoration Plan) and incorporate any additional commitments to wetland and waterway restoration made by the applicant in these proceedings.
- iv. Remove brush piles, wood chips, and woody debris from wetlands in mapped floodplain areas following clearing activities to prevent debris from becoming suspended, migrated, and re-disposed in wetlands to the maximum extent practicable.
- v. Install signage at wetland and waterway boundaries that are within the project construction and access areas to alert construction crews to not work within or access across these areas unless permit authorization was granted for the area.
- vi. Develop and implement a Storm Water Erosion Control Plan and a Stormwater Management Plan that meet or exceed the standards found in Wis. Admin. Code Chs. NR 216 and NR 151. Implement the technical standards developed per Subchapter V of Wis. Admin. Code Ch. NR 151.
- vii. Install all site-specific sediment and erosion control measures and devices prior to any construction activities commencing and regularly inspect and maintain them through all construction and restoration phases.
- viii. Provide copies of all plans and environmental documents to construction crews and inspectors. Plans should clearly label the locations of wetlands and waterways and include language stating vehicle access, storage of materials, grading, and all other construction activities are not permissible within these areas. Plans should also clearly label where sediment and erosion control measures and devices need to be installed if working adjacent to wetlands and waterways.
- ix. Implement a construction sequencing plan that minimizes the amount of land disturbed or exposed (susceptible to erosion) at one given time across the project.
- x. Vegetate disturbed areas and areas of exposed soil as soon as possible and seed with a cover crop and/or native seed mix to minimize erosion potential and prevent the establishment of invasive species.
- xi. Prepare and implement an invasive species management plan that identifies known areas of invasive species populations and includes specific protocols to minimize the spread of invasive species.

- xii. Leave existing vegetative buffers in place to the maximum extent practicable and minimize vegetation removal and use of heavy equipment within 35 feet of waterways.
  - xiii. Avoid the use of herbicide in wetlands and near waterways, or utilize herbicides approved for use in aquatic environments.
14. To the extent practicable, the applicant shall implement clearing and pruning of all tree species time of year restrictions from April 1 through August 15.
15. The applicant shall conduct presence/absence surveys for the rare plant species that may be present along Segment K and, if found, work with the Department of Natural Resources Endangered Resources Utility Liaison to determine actions to avoid and/or minimize impacts to those plants.
16. The Commission has complied with WEPA pursuant to Wis. Stat. § 1.11 and Wis. Admin. Code ch. PSC 4.
17. The proposed project will not have undue adverse impacts on other environmental values as provided under Wis. Stat. § 196.491(3)(d)4.
18. The Commission grants a CPCN for the proposed project, with conditions.

The Commission directed the Division of Energy Regulation and Analysis to draft an order consistent with its discussion.

The Commission adjourned the meeting at 11:55 a.m.

A handwritten signature in black ink, appearing to read "Cru Stublely". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Cru Stublely  
Secretary to the Commission