Approved Minutes of the
Insulation Worker
State Apprenticeship Advisory Committee

May 1, 2017
Madison Area Technical College
Madison, WI

<table>
<thead>
<tr>
<th>Members Present</th>
<th>Employer / Organization</th>
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<tr>
<td>Bero, John</td>
<td>L&amp;C Insulation</td>
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<td>Stevens, Craig</td>
<td>Heat &amp; Frost Insulators Local 19</td>
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<td>Wicke, Jeremy</td>
<td>Local 127 Heat &amp; Frost</td>
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<table>
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<tr>
<th>Members Absent</th>
<th>Employer / Organization</th>
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<tr>
<td>Kufahl, Dan (Co-Chair)</td>
<td>Central State Mech. Insulation, LLC</td>
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<tr>
<td>Large, Brett (Co-Chair)</td>
<td>Heat &amp; Frost Insulators Local 19</td>
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<td>Peot, Roger</td>
<td>Insulation Industries</td>
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<th>Consultants &amp; Guests</th>
<th>Employer / Organization</th>
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<tr>
<td>Emrick, Leigh</td>
<td>Associated Builders &amp; Contractors</td>
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<tr>
<td>Morgan, Karen</td>
<td>Bureau of Apprenticeship Standards</td>
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<td>Pusch, Liz</td>
<td>Bureau of Apprenticeship Standards</td>
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<tr>
<td>Smith, Owen</td>
<td>Bureau of Apprenticeship Standards</td>
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1. The meeting was called to order at 10:05 a.m. by Karen Morgan, Bureau Director, in conformity with the Wisconsin Open Meeting Law.

2. A sign-in sheet was distributed. Many members were absent. Owen commented that several members did not notify him that they would be absent. Owen reminded attendees that, at their request, he now sends the electronic meeting invitations months in advance so everyone can save the date. He asked whether attendees would find any additional actions helpful. Members requested that the meeting material be posted two-weeks ahead of time to reinforce the calendar invitation. Owen agreed and asked attendees to please notify him in advance if they will not attend.

3. The committee reviewed its current roster. No actions were necessary.
4. **Old Business**

   a. Review follow-up items from previous meeting.

      *Action:* the committee approved the draft minutes of the previous meeting as written.

      *Action:* due to low attendance, the committee postponed voting on when to implement ACT scores until the fall meeting.

   b. **Revisions to CFR 29.30**

      Karen informed attendees that the federal regulations on affirmative action and equal employment opportunity for registered apprenticeship have been revised and implemented federally. The revisions include new protected classifications, new selection procedures, and more prescriptive rules on outreach. Due to low attendance at this meeting and the pending release of further guidance from the Department of Labor, the Bureau will discuss the revisions further at the fall meeting.

   c. **Federal grants to expand registered apprenticeship**

      Karen explained that the Bureau received three competitive federal grants to expand registered apprenticeship: an American apprenticeship grant, a state expansion grant, and a state accelerator grant.

      The American apprenticeship grant is called WAGE$, or Wisconsin Apprenticeship Growth and Enhancement Strategies. The grant goals are to expand registered apprenticeship into new sectors of the economy and increase the pool of qualified applicants to registered apprenticeship. The grant target is 1,000 new apprentices. The grant is funding the development of a new apprenticeship in advanced manufacturing, Mechatronics, which focuses on robotics and all the electrical and robotic systems that operate in the plants.

      The state expansion grant will expand registered apprenticeship into the biotechnology and financial services industries and increase the recruitment and retainment of women and minorities in apprenticeship. The grant target is 427 new apprentices. The data show women and minorities cancel at a higher rate than white males. The recruitment and retain efforts will focus on construction projects in the Milwaukee and Madison metropolitan areas. The grant will benefit the construction trades in this manner, but will not fund equipment and material upgrades as did the prior federal grant, SAGE.

      The committee asked whether the grant will fund child care for apprentices. Karen answered that it will not.

      The committee asked what is the leading reason for the high cancellation rates. Karen replied that the leading cause is the job climate, or the attitudes and actions of people on jobsites. Many women and minority candidates are not familiar with the job climate or the job sites, which can be very overwhelming. The candidates are often given simple instructions without much support, such as “Go find Jim in the trailer.” So, the grant efforts will research how to make the industry more welcoming to diverse populations and younger populations. Both are the workforce of the future and they are being recruited very competitively by other institutions, such as the two-year colleges, four-year colleges, and the military.
The committee asked whether these efforts are working elsewhere in the nation. Karen answered that they do, for different reasons. For example, 50% of apprentices in California are minorities because the overall population is very large. Northwest states have high percentages of minority apprentices, too, and a lesser overall population, but many non-profit organizations assist with employer outreach and preparing applicants. Comment – where is this working nationally? So, Wisconsin is considering similar strategies, such as partnering with Chicago Women in the Trades, and looking at best practices of local committees with high percentages of women and minorities, such as the cement masons and ironworkers.

d. Apprenticeship Completion Award Program
Owen explained that the program will conclude on June 30, 2017. It is included in the Governor's proposed budget, so it may be renewed for the two more years.

e. Other
Attendees had no additional topics.

5. New Business

a. BAS personnel update
Karen explained recent shifts in the Bureau’s staff structure and personnel. Historically, the Bureau has had two leadership positions: one director and one chief of field operations, who oversaw the 14 apprenticeship training representatives. That proved to be too wide of a span of control for one person. The chief of field operations role was held previously by Kathy Wellington. She accepted a new job with another state agency, and her vacancy was filled by Joshua Johnson, former apprenticeship training representative for the Waukesha area. Then the Bureau created an additional leadership position underneath the chief of field operations: field operations supervisor, which was filled by Sandy Destree, former ATR for the Lakeshore area. The goal is to have both positions work directly with the apprenticeship training representatives and lessen the demand for technical assistance on the director.

The Bureau then hired several new ATRs to fill the vacancies: the new ATR for Waukesha is Richard Badger; the new ATR for Lakeshore is Lynn O'Shasky; the new ATR for Racine is Dominic Robinson; and the new ATR for Appleton South, which is a new administrative area, is Tim Budda.

Last, the Governor's proposed budget includes to additional, unspecified positions for the Bureau.

b. Become an Apprenticeship LEADER
Karen reminded attendees that the Bureau will need stakeholders’ help in expanding registered apprenticeship to new industries. The purpose of the LEADERs program is to help new industries hear the value of registered apprenticeship from stakeholders that use and support it. All stakeholders are encouraged to apply. There are no requirements. Participants choose their level of commitment. The application is on the Bureau homepage.

c. Other
Attendees did not have additional topics.
6. **Review program participants.**
Participants include 70 apprentices and 16 employers with a contract active or unassigned on April 28, 2017. Karen congratulated the committee on its high totals and noted that the 2017 annual total may be the highest in the last ten years. She then put the previous discussions on recruiting and retaining women and minorities in local context by noting the low percentages of women and minority apprentices in the trade.

7. The committee requested that the Bureau electronically survey all members for their preferred next date. Options include October 9, October 13, and October 23. The time and location will be the same: 10:00 a.m. at Madison Area Technical College, Commercial Avenue Campus.

8. The meeting adjourned at 11:17 a.m.

**Follow-up Items**

1. The Bureau will table the ACT discussion to the fall meeting.
2. The Bureau will send a reminder notice to attendees.
3. Members will notify the Bureau in advance of their absence.

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Submitted by Owen Smith, Program Analyst,
Bureau of Apprenticeship Standards
TO: State Insulation Worker (Heat & Frost) Apprenticeship Advisory Committee Members and Consultants

FROM: Owen Smith, Bureau of Apprenticeship Standards 608-266-2491; owen.smith@dwd.wisconsin.gov

SUBJECT: State Insulation Worker (Heat & Frost) Apprenticeship Advisory Committee meeting

DATE: Monday, May 1, 2017

TIME: 10:00 a.m.

PLACE: Madison Area Technical College – Commercial Avenue Campus 2125 Commercial Avenue, Room 240 Madison, WI

TENTATIVE AGENDA

1. Call the meeting to order.

2. Introduce attendees.

3. Review the current roster.

4. Old Business
   a. Review the follow-up items from the previous meeting:
      i. **Action:** approve the minutes
      ii. Review discussion on ACT, Accuplacer subjects and scores.
   b. Revisions to CFR 29.30 (AA/EEO requirements)
   c. American Apprenticeship Grant and other federal grants
   d. Apprenticeship Completion Award Program
   e. Other

5. New Business
   a. BAS personnel update
   b. Become an Apprenticeship LEADER
   c. Other
6. Review the program participants.

7. Schedule the next meeting.

8. Adjourn.
Apprenticeship Regulatory Revisions
Title 29 Part 30
April 2017

Apprenticeship—Equal Opportunity

Why now? Age of current regulations

Key Changes

Regulations

Timeline Wisconsin

Next Steps Implementation

Why Update?

- Regulations have not been updated in 40 years
- Will help employers attract a larger and more diverse pool of applicants
- Clarifying and streamlining the regulations will make it easier for sponsors to comply.
- Changes will bring policies in line with current civil rights statutes and case law.

Key Changes.

- Extends protections against discrimination
- Improves and clarifies affirmative steps to ensure equal opportunity in apprenticeship
- Provides flexibility in implementing
- Better defines process for analyzing workforce and setting goals
- Introduces affirmative steps for employing people with disabilities in apprenticeship
- Clarifies outreach, recruitment, and retention activities
**CFR 29 Part 30**  
**Protected Bases**

- Adds additional classifications to list of protected bases
  - Age-40 and older
  - Disability
  - Sexual Orientation
  - Genetic Information

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**Regulations**  
**Wisconsin Impact**

- Need to update Nondiscrimination Pledge
- Apprentice Application  
  - EEOC Supplemental Information

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**CFR § 30.3**  
**Specific Actions – For All**

- Assign responsibility to an individual to oversee EEO
- Distribute EEO policy and conduct orientation and informational sessions
- Conduct outreach and recruitment
  1. Develop and update a list of recruitment sources
  2. Identify a contact at each source
  3. Provide recruitment sources with advance notice of apprenticeship openings

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**CFR § 30.4**  
**Anti-harassment obligations**

1. Provide anti-harassment training
2. Make all facilities and apprenticeship activities available to all
3. Establish and implement procedures for handling & resolving complaints
CFR § 30.4  Sponsors with 5 or More

- Must have Affirmative Action Plan
- Similar to current regulations
- New tool to perform utilization analysis
- Must have utilization goals
- Must engage in targeted outreach, recruitment, and retention activities

CFR § 30.4  Sponsors with 5 or More

Exemptions
- Programs with fewer than five apprentices
- Sponsors who are meeting their goals
- Sponsors who have AA plan which meets the requirements of another governmental agency-specific cites in the rule.

CFR § 30.10  Selection of Apprentices

- Allows the sponsor to use any method of entry as long as not discriminatory
- Must comply with Uniform Guidelines on Employee Selection Procedures (UGESP) 41 CFR part 60-3

§ 30.11.  People with Disabilities

- New section addresses self-identification of people with disabilities
  - Three stages
    - When applicants apply
    - After the applicant has been accepted but before begin
    - One time thereafter
Compliance Reviews

- Registration agency will regularly conduct compliance reviews with findings back to sponsor within 45 days
- If the sponsor is out of compliance, sponsor must submit a remediation plan.

CFR § 30.13

Wisconsin Impact

Timeline
- By 05/31/2017-Review changes with State Committees
- Summer 2017-Draft new rule and hold hearing
- Fall 2017-Formal Rule Making
- Winter 2018-Submit Plan to US DOL Implementation

Wisconsin Regulatory Structure
- WI Statutes Ch 106-No change needed
- DWD 295-Only minor changes needed
- DWD 296
- WI Apprenticeship Manual

Karen Morgan, Director
Bureau of Apprenticeship Standards
Department of Workforce Development
karen.morgan@dwd.wisconsin.gov
Apprenticeship Grants

WAGE$ Grant Overview

The ApprenticeshipUSA Wisconsin Apprenticeship Growth and Enhancement Strategies (WAGE$) grant is a $5 million statewide grant from the U.S. Department of Labor to the Wisconsin Department of Workforce Development, Bureau of Apprenticeship Standards from October 1, 2015 – September 30, 2020.

Key project goals are to implement Registered Apprenticeships in three sectors (Advanced Manufacturing, Health Care, and Information Technology) to ultimately result in 1,000 new apprentices. The grant will also strengthen collaboration among organizations within the workforce system, thus increasing Wisconsin’s capacity to support future Registered Apprenticeship growth.

WAGE$ Sub-Recipients

11 Workforce Development Boards

- Role: Hire or designate an Apprenticeship Liaison at each Board, assist with employer outreach, and support the development of pre-apprenticeship programs

Wisconsin Technical College System (WTCS)

- Role: Develop and modify curriculum for new apprenticeship programs and support expansion activities in classes with low enrollment

Proposed Occupations and Numbers of Apprentices

➢ Advanced Manufacturing
  o Industrial Manufacturing Technician (100) - Expansion
  o Maintenance Technician (120) - Expansion
  o Welder/Fabricator (75) - Expansion
  o Mechatronics (32) – New Program

➢ Information Technology – All New Programs
  o Computer Network Support Analyst (50)
  o Computer System Analyst (100)
  o Information Security Analyst (100)
  o Data Warehouse Specialist (30)
  o Business Intelligence Analyst (60)

➢ Health Care – All New Programs
  o Community Health Care Worker (83)
  o Licensed Practical Nurse (70)
  o Medical Assistant (180)

NOTE: The actual programs selected for development will be industry-led and may be modified, with U.S. Department of Labor approval, based on employer discussions about training needs.
State Expansion Grant

The ApprenticeshipUSA State Expansion Grant is a $1.5 million statewide grant from the U.S. Department of Labor to the Wisconsin Department of Workforce Development, Bureau of Apprenticeship Standards beginning November 1, 2016 with continuation funding available.

Key project goals are to expand apprenticeship into two new areas (Biotech and Finance), to increase apprenticeship in high growth construction sectors, and to expand training opportunities for underrepresented workers. The grant will result in an addition 427 new apprentices.

Expansion Grant Sub-Recipients

- 2 Workforce Development Boards: Employ Milwaukee and Workforce Development Board of South Central Wisconsin

Key Registered Apprenticeship Expansion Grant Strategies
1. Target regions with high growth sectors and concentrations of underrepresented workers
2. Enhance the pipeline for underrepresented workers
3. Increase Registered Apprenticeship demand in the construction sector
4. Expand into new high growth sectors
5. Continue funding for best practices statewide

Accelerator Grant

The ApprenticeshipUSA State Expansion Grant is a $200,000 statewide grant from the U.S. Department of Labor to the Wisconsin Department of Workforce Development, Bureau of Apprenticeship Standards from July 1, 2016 – December 2017.

Key project goals are to align the skills of Apprenticeship Training Representatives to meet the projected increase in outreach duties; conduct asset mapping to better tell the apprenticeship story to new industries; conduct outreach and technical support; and hold strategic partnership meetings and associated trainings. The grant initiatives will expand Bureau of Apprenticeship Standards capacity and include organizational changes that will enhance overall apprenticeship outreach efforts.
Access to Registered Apprenticeship – A Proven Path to In-Demand Skills and the Middle Class

Apprenticeship rule update will help employers grow and diversify their apprenticeship programs

Background

Registered Apprenticeship is a powerful tool for growing our economy and workforce. It helps our workers and employers alike by providing skills-driven training tailored to the needs of our nation’s businesses. Apprentices can afford to get the training they need because they learn skills on the job while earning wages. Employers can develop a top-notch, state-of-the-art workforce to stay competitive while apprentices benefit from hands-on career training and national industry certification; it can even lead to more workers getting the advanced training and college degrees they need to compete in the 21st Century economy.

Apprenticeships provide a measurable return on investment for our economy with nine out of ten apprentices employed after completion; the average starting wage is more than $60,000. And studies show that apprentices who complete their training can earn substantially more over their lifetime - approximately $240,000 more than their peers who didn’t participate in apprenticeship. A stronger apprenticeship system is good for employers too – employers that sponsor apprenticeship programs report higher productivity and retention rates.

The U.S. Department of Labor is working to double and diversify the number of apprentices in the United States - to ensure that more Americans from all backgrounds can benefit from this proven training model. As part of this effort, we have updated and simplified the guidelines for employers and other apprenticeship sponsors on how to ensure Equal Employment Opportunity in apprenticeship programs for traditionally under-represented groups, including women, minorities, and people with disabilities. These rules have long provided that employers cannot discriminate on the basis of race, color, religion, national original and sex, in addition to requiring sponsors to take affirmative action efforts to ensure equal opportunity in apprenticeships. But these rules have not been updated since 1978, and needed to be revised to meet the realities of the modern economy and extend protections against discrimination to include a broader range of America’s workforce. The updated guidelines will also make it more straightforward for sponsors to comply with the rules and will bring the rule in accord with the current landscape of civil rights statutes and developing case law.

Modernizing and streamlining the rules will also make it easier for employers and apprenticeship sponsors to effectively grow and diversify their apprenticeship programs. These rules are a tool to help programs reach a larger and more diverse pool of applicants, as well as to help improve the experience of all individuals while in the program, thereby broadening participation in apprenticeships and improving the quality of programs.

The updated rules are designed to help employers and apprenticeship sponsors access all of the nation’s talent. Women, for example, make up nearly one-half of the American workforce, but less than ten percent of all registered apprentices, meaning many employers are missing out on a large source of talent. Minorities are also under-represented in many industries compared to their share of the talent pool. For instance, while Hispanics make up approximately one
sixth of the labor force, they account for less than one
tenth of apprenticeship enrollments in industries such as manufacturing, utilities, and transportation.

The new rules are designed to help employers and
apprenticeship sponsors access more of America’s
talent, and to ensure that we tap into our nation’s full
potential.

**What’s New in the Apprenticeship Equal Employment Opportunity Regulations**

Apprenticeship sponsors and employers have long
been responsible for ensuring a workplace free from
discrimination and taking affirmative steps to support
diversity by reaching a broader pool. The first updates
to these regulations in nearly 40 years will provide
employers and other apprenticeship sponsors with
greater clarity in meeting these responsibilities.

The final rule improves on the previous regulations by:

- Extending protections against discrimination to
  include a broader range of America’s workforce,
  including protections based on disability, age (40 or
  older), sexual orientation, and genetic information.

- Improving and clarifying the affirmative steps
  employers and sponsors must take to ensure equal
  opportunity in apprenticeship.

- Providing new apprenticeship programs with
  additional flexibility, including up to two years to
  develop initial affirmative action programs.

- Simplifying and clearly defining the process for
  analyzing the talent available in the labor market to
  establish clear and achievable goals for diversity in
  apprenticeship making it easier for employers and
  sponsors to comply.

- Clarifying the outreach, recruitment, and retention
  activities expected of sponsors by specifying
  four common-sense required activities, such as
  advertising openings and partnering with educational
  institutions to recruit diverse talent.

- Providing effective technical assistance - the Office
  of Apprenticeship will provide technical assistance
to States and work with apprenticeship program
  sponsors to help them meet their affirmative action
  responsibilities.

**More Information About the Final Rule**

The full text of the final rule and other information can
be found on the Office of Apprenticeship’s EEO website,
see https://www.doleta.gov/oa/eeo/.

**Detailed Summary of the Apprenticeship Equal Employment Opportunity Final Rule**

The following is a summary of the previous rule and the
updates made in this final rule.

**Nondiscrimination**

- The previous rule prohibited discrimination in the
  recruitment, selection, employment and training
  of apprentices on the basis of race, color, religion,
  national origin, and sex.

- The updated final rule expands protected
groups for nondiscrimination purposes, including
disability, age (40 or older), sexual orientation,
and genetic information. The final rule’s EEO
pledge also clarifies that sex discrimination includes
discrimination on the basis of pregnancy and gender
identity.
Affirmative Steps to Ensure Equal Employment Opportunity

- The previous rule established that program sponsors have a general duty in operating their Registered Apprenticeship program to engage in affirmative steps to ensure equal opportunity. However, the previous regulation did not make explicit how employers had to comply with this obligation, which could lead to uncertainty.

- The final rule clarifies what sponsors must do by setting forth the basic steps that all Registered Apprenticeship programs must undertake, eliminating confusion as to what compliance looks like. These affirmative steps, which draw from best practices that some sponsors already engage in, include:
  - Assigning responsibility to an individual to oversee EEO efforts;
  - Internally distributing the EEO policy as well as conducting orientation and information sessions for apprentices regarding the EEO policy;
  - Conducting outreach and recruitment and providing notice about apprenticeship openings to community-based organizations, schools, and other groups that represent diverse populations and who can help increase apprenticeship applications from those populations; and,
  - Keeping the workplace free from harassment, intimidation, and retaliation, which includes anti-harassment training and maintaining procedures for handling and resolving complaints.

Written Affirmative Action Program

- The previous rule required sponsors with five or more apprentices to establish an Affirmative Action Program (AAP) at the time their apprenticeship program was registered (either with OA or a recognized State Apprenticeship Agency). The AAP includes a written plan that details the steps the sponsor has taken and will take to ensure equal opportunity in recruitment, selection, employment, and training of apprentices.

- The final rule now allows new program sponsors more time to establish initial AAPs. New program sponsors will have up to two years to prepare an initial written affirmative action plan. This will give sponsors ample time for preparation of their first plan under these proposed regulations.

- The final rule exempts certain sponsors from the requirement to maintain and update an AAP, in keeping with the previous rule:
  - Sponsors with fewer than five apprentices; and
  - Sponsors that are already in compliance with other equal opportunity programs providing for affirmative action on the bases of race, ethnicity, sex, and disability, including the use of goals for any underrepresented group. An example is federal contractors that have written AAPs developed in accordance with Executive Order 11246 and Section 503 of the Rehabilitation Act, administered by the Department’s Office of Federal Contract Compliance Programs (OFCCP).

Analysis of Apprenticeship Programs’ Composition by Race, Ethnicity, and Sex

- Under the previous regulations, non-exempt sponsors typically worked with their registration agencies to analyze the racial, sex, and ethnic composition of their apprenticeship workforce (“workforce analysis”) and compare that to the composition of qualified individuals in the relevant labor market (“availability analysis”). This comparison is the “utilization analysis.” If the portion of women or minorities was significantly less among the sponsor’s apprentices than is reasonably expected given the availability of those individuals in the labor market, then the sponsor had to set goals and undertake good faith efforts to meet these goals.

- The final rule maintains these requirements but also:
  - Explains that these goals (1) are not rigid and inflexible quotas that must be met; (2) do not allow preferential selection on the basis of race, sex, or ethnicity; (3) do not create “set-asides” for specific groups; and (4) cannot be used to supersede eligibility requirements.

  - Adjusts the workforce analysis so that it is conducted at the occupation level, and the utilization analysis at the major occupation category level, using a common source of data easily accessible to sponsors.

  - Simplifies the process for analyzing the labor market composition by: (1) decreasing the number of data sources to be analyzed; (2) clarifying the steps required to do the analysis; (3) providing clear directions for establishing goals; and (4) making clear that the Registration Agency will assist the sponsor throughout this process.
Expansion to Individuals with Disabilities

- The previous regulations did not include nondiscrimination or affirmative action requirements on the basis of disability.
- The final rule adds disability to the bases protected by the nondiscrimination requirement, and it adds disability as an element of sponsors’ affirmative action programs. Rather than each program conducting an availability analysis specific to its labor market, the final rule establishes a single, national goal that seven percent of programs’ apprentices be individuals with disabilities. This approach is based upon available labor market demographic data and is consistent with OFCCP’s revised Section 503 regulations that, among other things, established a nationwide seven percent goal for the utilization of qualified individuals with disabilities by federal contractors.
- As with race/sex goals, this updated rule clarifies that the seven percent goal is not a quota, and sponsors will not be cited for violations simply for failing to meet the goal. Rather, sponsors that do not meet the goal would be required to examine if impediments to equal opportunity exist, and if so, to correct those impediments.
- To provide sponsors with necessary information on applicants’ and apprentices’ disability status, under the rule sponsors invite individuals to voluntarily self-identify as an individual with a disability.

Outreach and Recruitment

- The previous rule set forth 10 kinds of outreach, recruitment, and retention activities but does not specify which, or how many, were required.
- In the final rule, there are only two different outreach and recruitment obligations set forth in the rule.
- The final rule provides more clarity as to how outreach obligations work.
- First, the rule states that all sponsors must implement measures to ensure that its outreach and recruitment measures extend to all potential apprentices regardless of race, sex, ethnicity, or disability. To do so, the sponsor must:
  - Develop and update a list of recruitment sources (several examples of which are provided in the rule);
  - Identify a contact person at each recruitment source; and
  - Provide these recruitment sources advance notice of openings to they can notify and refer candidates.
- Second, the rule also requires that those sponsors that maintain an AAP and are required to set race/sex utilization goals, and/or that identify barriers to EEO with regard to disability, must engage in targeted outreach, and recruitment, and retention activities in response. These activities are:
  - Distributing information to community-based organizations, local high schools, local community colleges, local vocational, career and technical schools, career centers at minority serving institutions, and other groups;
  - Advertising openings by publishing advertisements in electronic media and other appropriate forms;
  - Cooperating with local school boards and vocational education systems to develop relationships with pre-apprenticeship programs in order to prepare students from under-represented groups to meet apprenticeship entry standards; and
  - Establishing agreements to enlist the support of pre-apprenticeship programs, community-based organizations, or advocacy organizations in recruiting qualified individuals and in developing pre-apprenticeship programs.

Selection of Apprentices

- The previous rule set forth four detailed mechanisms by which sponsors may select apprentices into their programs.
- The final rule provides much greater flexibility for selection, providing that sponsors may use any method to select apprentices so long as that method complies with long-established Uniform Guidelines on Employee Selection Procedures and the Americans with Disabilities Act, is uniformly and consistently applied, and is not discriminatory.
Complaint Procedure

- The previous regulations provided that applicants or apprentices could file a written complaint with OA or the State Apprenticeship Agency alleging discrimination or a failure to comply with other equal opportunity provisions.
- The final rule clarifies the complaint procedures both for individuals to file EEO complaints and for OA and State Apprenticeship to handle these complaints.

Measures for Noncompliance

- OA recognizes the voluntary nature of these programs and wants Registered Apprenticeships to succeed. It uses compliance enforcement measures as a last resort after exhausting other avenues.
- The previous regulations’ measures for noncompliance included cancellation or deregistration of an apprenticeship program.
- The final rule includes additional, more flexible, enforcement mechanisms. Rather than the only enforcement mechanisms being deregistration or cancellation of a program, which essentially would shut down the apprenticeship program, the updated rule allows the placement of a temporary moratorium on a sponsor’s registration of new apprentices. This will allow the sponsor to work with the Registration Agency to address the violations and meet the steps identified in its compliance action plan before deregistration proceedings are instituted.
  o Of 669 apprentice completers surveyed, 263 responded for a 39% response rate.
  o 95% indicated they were employed in the trade for which they received training, down 4% from the prior report.
  o Annual median earnings of $67,595 was reported across all sectors, up approximately $1200 from the prior report.
  o 95% indicated that they were very satisfied or satisfied with their paid-related instruction. For On-The-Job Training, 90% reported they were very satisfied or satisfied.
  o 34% are considering continuing their formal education, up slightly from 31% from the prior year’s survey (i.e., Technical Studies Journey Worker AAS, associate degree, bachelor’s degree)

• **WTCS Apprenticeship Enrollment Trend**: Enrollment across all apprenticeship programs is up 47% between 2013 and 2016, far outpacing enrollment growth in non-apprenticeship technical degree and diploma programs at the WTCS Colleges. As of end of academic year 2016, there were 6128 apprentices enrolled the Wisconsin Technical College System, unduplicated count. That is a 14% increase from the prior year. With duplicates, there are 6,633 enrollments. Confirmed actual enrollment data for the 2016-17 year will not be available until August 2017.

• **System-wide Curriculum**: PRI model Curriculum Standards are established and currently posted for 51 trades to the WTCS WIDS Repository. Additional curriculum projects are underway for 2016-17, in particular for new apprenticeship programs for Auto Body Collision and Organic Vegetable Farm Grower/Manager, as well as those occupations targeted under the WAGE$ grant in Mechatronics and IT-Software Developer. Colleges are able to map/create a matrix showing how their curriculum aligns with the model standards and to evaluate credits earned. ATRs regularly use the PRI documents to explain and promote learning content to current and potent apprenticeship sponsors.

• **Great Lakes Tools of the Trade/WTCS Apprenticeship Scholarships**: The Great Lakes Higher Education Foundation once again awarded 200, $1000 scholarships for industrial and construction apprentices. Awards were distributed in February 2017.

• **Apprentice Direct Instructional Support GPR grants**: For 2016-17, the WTCS has allocated up to $300,000 in grant funds to support direct instruction for apprentices due to rapidly expanding enrollments and opening of new programs and sections. This continues to reflect a 50% increase in the investment of funds available since 2015.
### State Committee Report - Construction

#### State Insulation Workers (Heat & Frost)

This summary counts employers and apprentices with contract(s) active or unassigned on 4/28/2017 in trade(s) associated with this committee.

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<th>Sponsor Name Trade</th>
<th>Apprentices</th>
<th>Employers</th>
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<td></td>
<td>Total</td>
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## State Insulation Workers (Heat & Frost)

### Historical Report by Year

**Report Period: 2017* and Previous 10 Years**

*Current year is YTD data as of Run Date: 04/28/2017

**Run Date: 04/28/2017**

State Insulation Workers (Heat & Frost)

**Sponsored Trade Group(s): Construction**

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